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Virginia E. Sloan The Constitution Project President

Affiliations listed for identification purposes only

February 24, 2014

Dear Members of the Florida State Legislature:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

As a group, we take no stand on whether the death penalty should be used as a form of punishment. In fact, many of us do support the death penalty. However, we believe that wherever it is implemented, capital punishment should be carried out in such a way that ensures that the process is fair and prevents irreversible mistakes. So far, 24 individuals have been exonerated from death row in Florida due to evidence of innocence. This goes to show that the system, even with well-intentioned judges, prosecutors and jurors, can make mistakes. Requiring a jury to agree unanimously to recommend the death penalty can help to safeguard against error and ensure that the ultimate punishment is only given to the worst of the worst.

Effective law enforcement requires citizens to have faith in the accuracy of the criminal justice system. And the fact is, unanimous capital juries are more reliable. Since 2006, no unanimous jury verdict recommending death has been overturned by the Florida Supreme Court. Requiring unanimity will not hamper the ability of prosecutors to obtain just sentencing results; rather, it will likely aid prosecutors in defending verdicts on appeal.

Furthermore, a unanimous jury requirement has not proven to be a hindrance to the implementation of the death penalty in other states. Texas, Virginia and other states sentence people to death via unanimous jury votes. In fact, Florida is an outlier. Delaware is the only other state that allows a simple majority of a jury to sentence a defendant to death. Alabama requires a 10-2 vote, and all other death-penalty states require unanimity.

Finally, the legislature should act as it is possible that Florida's death penalty law will be challenged in the U.S. Supreme Court as unconstitutional. In *Ring v Arizona*, the Supreme Court found that a jury must unanimously find the existence of an aggravating factor that

would then make the defendant eligible for the death penalty. Many legal scholars believe that Florida law violates *Ring* because the judge—not the jury—makes the ultimate findings of aggravating factors. Florida can avoid litigation by doing what nearly every other state did after *Ring*: change its law to require a unanimous jury finding.

We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

Signatories as of 1/17/2014:

Rhoda Billings

Chief Justice, North Carolina Supreme Court (1986); Associate Justice (1985-1986); Judge, North Carolina District Court for Forsyth County (1968-1972).

J. R. Brooks

United States Attorney, Northern District of Alabama (1977-1981).

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February 24, 2014

The Honorable Thad Altman Senate Committee on Criminal Justice 314 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Altman:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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February 24, 2014

The Honorable Randolph Bracy House of Representatives, Criminal Justice Subcommittee 1301 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Bracy:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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February 24, 2014

The Honorable Rob Bradley Senate Committee on Criminal Justice 208 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Bradley:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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The Honorable Michael Philip Clelland House of Representatives, Criminal Justice Subcommittee 1301 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Clelland:

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David KeeneThe Washington Times

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Virginia E. Sloan The Constitution Project President

Affiliations listed for identification purposes only

February 24, 2014

The Honorable Don Gaetz Senate President 409 The Capitol 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Mr. President:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

As a group, we take no stand on whether the death penalty should be used as a form of punishment. In fact, many of us do support the death penalty. However, we believe that wherever it is implemented, capital punishment should be carried out in such a way that ensures that the process is fair and prevents irreversible mistakes. So far, 24 individuals have been exonerated from death row in Florida due to evidence of innocence. This goes to show that the system, even with well-intentioned judges, prosecutors and jurors, can make mistakes. Requiring a jury to agree unanimously to recommend the death penalty can help to safeguard against error and ensure that the ultimate punishment is only given to the worst of the worst.

Effective law enforcement requires citizens to have faith in the accuracy of the criminal justice system. And the fact is, unanimous capital juries are more reliable. Since 2006, no unanimous jury verdict recommending death has been overturned by the Florida Supreme Court. Requiring unanimity will not hamper the ability of prosecutors to obtain just sentencing results; rather, it will likely aid prosecutors in defending verdicts on appeal.

We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

Signatories as of 1/17/2014:

Rhoda Billings

Chief Justice, North Carolina Supreme Court (1986); Associate Justice (1985-1986); Judge, North Carolina District Court for Forsyth County (1968-1972).

J. R. Brooks

United States Attorney, Northern District of Alabama (1977-1981).

Kendall Coffey

United States Attorney, Southern District of Florida (1993-1996).

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February 24, 2014

The Honorable Dane Eagle House of Representatives, Criminal Justice Subcommittee 1302 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Eagle:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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February 24, 2014

The Honorable Greg Evers Chair, Senate Committee on Criminal Justice 308 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Mr. Chairman:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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February 24, 2014

The Honorable Audrey Gibson Senate Committee on Criminal Justice 205 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Gibson:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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February 24, 2014

The Honorable James W. Grant House of Representatives, Criminal Justice Subcommittee 405 House Office Building 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Grant:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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Rhoda Billings

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J. R. Brooks

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February 24, 2014

The Honorable Gayle B. Harrell House of Representatives, Criminal Justice Subcommittee 214 House Office Building 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Harrell:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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The Honorable Charles David Hood, Jr. House of Representatives, Criminal Justice Subcommittee 1003 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Hood:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

As a group, we take no stand on whether the death penalty should be used as a form of punishment. In fact, many of us do support the death penalty. However, we believe that wherever it is implemented, capital punishment should be carried out in such a way that ensures that the process is fair and prevents irreversible mistakes. So far, 24 individuals have been exonerated from death row in Florida due to evidence of innocence. This goes to show that the system, even with well-intentioned judges, prosecutors and jurors, can make mistakes. Requiring a jury to agree unanimously to recommend the death penalty can help to safeguard against error and ensure that the ultimate punishment is only given to the worst of the worst.

Effective law enforcement requires citizens to have faith in the accuracy of the criminal justice system. And the fact is, unanimous capital juries are more reliable. Since 2006, no unanimous jury verdict recommending death has been overturned by the Florida Supreme Court. Requiring unanimity will not hamper the ability of prosecutors to obtain just sentencing results; rather, it will likely aid prosecutors in defending verdicts on appeal.

We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

Signatories as of 1/17/2014:

Rhoda Billings

Chief Justice, North Carolina Supreme Court (1986); Associate Justice (1985-1986); Judge, North Carolina District Court for Forsyth County (1968-1972).

J. R. Brooks

United States Attorney, Northern District of Alabama (1977-1981).

Kendall Coffey

United States Attorney, Southern District of Florida (1993-1996).

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United States Attorney, Northern District of Texas (1993-2001).

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Judge, 18^{th'} Judicial Circuit Court of Florida (1986-2010).

Jim Exum, Jr.

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Gerald Kogan

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Virginia E. Sloan The Constitution Project President

Affiliations listed for identification purposes only

February 24, 2014

The Honorable Travis Hutson House of Representatives, Criminal Justice Subcommittee 1102 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Hutson:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

As a group, we take no stand on whether the death penalty should be used as a form of punishment. In fact, many of us do support the death penalty. However, we believe that wherever it is implemented, capital punishment should be carried out in such a way that ensures that the process is fair and prevents irreversible mistakes. So far, 24 individuals have been exonerated from death row in Florida due to evidence of innocence. This goes to show that the system, even with well-intentioned judges, prosecutors and jurors, can make mistakes. Requiring a jury to agree unanimously to recommend the death penalty can help to safeguard against error and ensure that the ultimate punishment is only given to the worst of the worst.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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Virginia E. Sloan The Constitution Project President

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February 24, 2014

The Honorable Dave Kerner House of Representatives, Criminal Justice Subcommittee 1101 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Kerner:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

As a group, we take no stand on whether the death penalty should be used as a form of punishment. In fact, many of us do support the death penalty. However, we believe that wherever it is implemented, capital punishment should be carried out in such a way that ensures that the process is fair and prevents irreversible mistakes. So far, 24 individuals have been exonerated from death row in Florida due to evidence of innocence. This goes to show that the system, even with well-intentioned judges, prosecutors and jurors, can make mistakes. Requiring a jury to agree unanimously to recommend the death penalty can help to safeguard against error and ensure that the ultimate punishment is only given to the worst of the worst.

Effective law enforcement requires citizens to have faith in the accuracy of the criminal justice system. And the fact is, unanimous capital juries are more reliable. Since 2006, no unanimous jury verdict recommending death has been overturned by the Florida Supreme Court. Requiring unanimity will not hamper the ability of prosecutors to obtain just sentencing results; rather, it will likely aid prosecutors in defending verdicts on appeal.

We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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Rhoda Billings

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J. R. Brooks

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February 24, 2014

The Honorable Matt Gaetz Chair, House of Representatives Criminal Justice Subcommittee 417 House Office Building 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Mr. Chairman:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

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February 24, 2014

The Honorable Kionne L. McGhee House of Representatives, Criminal Justice Subcommittee 1301 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative McGhee:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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We urge you to pass Senate Bill 334/House Bill 467 and ensure a fair and reliable death penalty system in Florida.

Signatories as of 1/17/2014:

Rhoda Billings

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J. R. Brooks

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February 24, 2014

The Honorable Ray Pilon Vice Chair, House of Representatives Criminal Justice Subcommittee 317 House Office Building 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Mr. Vice Chairman:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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Virginia E. Sloan The Constitution Project President

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February 24, 2014

The Honorable David Simmons Senate Committee on Criminal Justice 406 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Simmons:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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February 24, 2014

The Honorable Irving Slosberg House of Representatives, Criminal Justice Subcommittee 1401 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Slosberg:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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February 24, 2014

The Honorable Christopher L. Smith Vice Chair, Senate Committee on Criminal Justice 200 Senate Office Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Mr. Vice Chairman:

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February 24, 2014

The Honorable Charles E. Van Zant House of Representatives, Criminal Justice Subcommittee 405 House Office Building 402 South Monroe Street Tallahassee, FL 32399-1300

Dear Representative Van Zant:

As former judges and prosecutors, we write in support of Senate Bill 334/House Bill 467, which would require a jury to agree unanimously to recommend the death penalty. In our experience, the justice system works best when it is fair and reliable, and requiring a jury to unanimously agree to recommend that a death sentence should be imposed is a common-sense way to achieve this goal.

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The Honorable Will Weatherford Speaker of the House 420 The Capitol 402 South Monroe Street Tallahassee, FL 32399-1300

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